1 STATE OF NEW HAMPSHIRE 2 PUBLIC UTILITIES COMMISSION 3 4 January 29, 2013 - 10:06 a.m. Concord, New Hampshire 5 6 RE: DW 12-306 7 ROSEBROOK WATER COMPANY, INC.: Notice of Intent to File Rate Schedules. (Prehearing conference) 8 9 PRESENT: F. Anne Ross, Esq. 10 (Presiding as Hearings Examiner) 11 12 Sandy Deno, Clerk 13 14 APPEARANCES: Reptg. Rosebrook Water Company: Stephen P. St. Cyr 15 Nancy Oleson George Dana Bisbee, Esq. (Devine Millimet) 16 Reptg. PUC Staff: 17 Marcia A. Brown, Esq. Mark Naylor, Director/Gas & Water Division 18 Robyn Descoteau, Gas & Water Division Jayson Laflamme, Gas & Water Division 19 20 21 22 23 Court Reporter: Steven E. Patnaude, LCR No. 52 24

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{DW 12-306} [Prehearing conference] {01-29-13}

PROCEEDING

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MS. ROSS: All right. I would like to open the hearing this morning on DW 12-306. I'm Anne I'm going to be serving as Hearings Examiner today. And, I will make a recommendation to the Commission with regard to any decisions that need to be made in the This is DW 12-306, Rosebrook Water Company. docket. October 12, 2012, Rosebrook filed a notice of intent to file rate schedules. And, on November 30th, 2012, filed its rate schedules, which would increase its annual revenues by \$70,058, or 33.44 percent. Rosebrook also seeks approval of temporary rates pursuant to 378:27, at a level equal to its currently effective rates during the pendency of the permanent rate proceeding. Rosebrook proposes that temporary rates be effective as of the date it notifies customers of its rate case request.

In checking the docket, I noted there was an affidavit filed indicating that a mailing was made on January 7th, 2013. So, I believe the notice requirement has been fulfilled.

Are there any intervening parties? Any requests to intervene in this docket?

(No verbal response)

MS. ROSS: All right. In that case, I

{DW 12-306} [Prehearing conference] {01-29-13}

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       would like to take appearances. And, you may just give
       your initial position when you give your appearance.
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                         MR. ST. CYR: Good morning. My name is
       Stephen P. St. Cyr. And, with me is Nancy Oleson
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       representing Rosebrook Water Company.
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                         MR. BISBEE: Hi. I'm Dana Bisbee,
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       Ms. Ross. I'm also representing Rosebrook, but solely in
       the capacity of working with the Staff and the Commission
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       on the compliance issues relating to the affiliate
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       contracts.
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                         MS. ROSS:
                                    Okay. Thank you. And, as I
       understand, those issues will be considered in the rate
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       case.
             Yes.
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                         MS. BROWN: Good morning, madam Hearings
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       Examiner. Marcia Brown, on behalf of Staff. And, with me
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       today is Mark Naylor, Robyn Descoteau, and Jayson
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       Laflamme. And, Staff has a prepared statement to read
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       into the record.
                                    Okay. Would the Company like
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                         MS. ROSS:
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       to give its initial position first, or after Staff?
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                         MR. ST. CYR: We'll go first.
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                         MS. ROSS: Okay.
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                         MR. ST. CYR: Rosebrook Water Company is
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       a small water company that serves 404 customers in the
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Town of Carroll. It has two wells, one pump station, one storage tank with a brand new roof, mains, services, meters, and hydrants. At December 31, 2011, the Company had total assets of \$901,694, including \$653,108 of net utility plant. It had a significant amount of cash at the end of the year, much of which had been contributed and was used in 2012 for major capital improvements. It has \$505,255 of equity capital, \$35,484 of long-term debt owed to the State through a State Revolving Fund loan, and \$360,956 of other liabilities and credits.

The Company bills quarterly. It has 18 commercial customers, including the Mount Washington

Hotel, and 386 residential customers. Its 2011 revenues amounted to \$209,518. Its 2011 operating expenses amounted to \$168,943, resulting in a net operating income of \$40,575. The 2011 expenses were reduced by the write-off of \$47,234 owed to two affiliates, BW Club and Mount and W -- I'm sorry, MWH Construction for management and operational services. If it were not for the write-offs, the Company would have experienced a net loss. The proforma adjustments related to management and operations are essentially to restore the proper level of expenses.

It has been 13 years since the last rate

increase. The Company's present rates were authorized in DW 99-073 by the Public Utilities Commission, in Order Number 23,441, dated April 10, 2000.

The Company respectfully requests the Commissioners accept this filing in support of its request for a rate increase so as to generate enough revenues to earn the proposed rate of return and cover its operating expenses. If the rate filing is accepted as submitted, the Company would realize an annual increase in revenues of \$70,058. The permanent revenue increase of \$70,058 would enable the Company to earn a 10.78 percent rate of return on its rate base of \$455,043. The average annual amount for a residential customer would increase from \$212.30 to \$283.54, an increase of \$71.24, or 33.56 percent.

The Company is also proposing to make the existing rates temporary until such time as the PUC makes a determination in the permanent rates. The proposed temporary rate date would be the date in which customers were notified of the proposed rate increase, namely January 8th, 2013. The Company believes that the net loss position justifies making the existing rates temporary.

The Company looks forward to working

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       with Staff, and anticipates that any issue or problem that
       arises during the course of the proceeding can be worked
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       out and resolved. And, I thank you for your time and
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       appreciate your consideration.
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                         MS. ROSS: I have one question.
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       percentage of the annual revenues are paid by the Mount
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       Washington Hotel?
                         MR. ST. CYR: It's a significant amount.
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       I'm going to say, subject to check, approximately
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       90 percent of their revenue.
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                         MS. ROSS: Okay. Thank you.
                                                       Staff.
                         MS. BROWN: Good morning. Staff would
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       like to call the Commission's attention to its letter
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       dated December 14th, 2012, that it has filed in both this
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       docket, as well as the stock transfer docket, which is DW
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       12-299.
                In that letter, Staff alerted the Commission to
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       some of Staff's concerns.
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                         First, it appears that much of the
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       proposed increase that was again cited this morning by the
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First, it appears that much of the proposed increase that was again cited this morning by the Company, in the rate case, relates to the provision -- relates to services provided under affiliate contracts, which were not timely filed with the Commission under RSA 366. These contracts have since been filed since Staff's letter, and a docket DA 13-001 was opened to receive these

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affiliate contracts, but now we know that these contracts are no longer applicable in the rate case. The employees that were involved in the affiliate contracts have been hired directly by Rosebrook. So, that is a fairly significant change to the rate filing.

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Also, in Staff's opinion, Rosebrook has used a 2011 test year. And, now, with the affiliate contracts no longer being relevant, Staff's of the opinion that that test year is wholly unrepresentative of the costs going forward for this Company. Because of this major change from the rate filing, Staff takes the position that the rate filing is defective. And, we are offering two solutions: One, the Commission could reject the rate case, and Rosebrook can file a new rate case based on a 2012 test year, and make the appropriate proforma adjustments for the actual operating expenses it will incur going forward. Or, second, the Commission can accept the rate case, but require Rosebrook to supplement it. Staff is aware that, in the supplement, Rosebrook is going to need to address its staffing plan and any changes in the costs. And, this is not an insignificant supplement.

If Staff [Commission?] takes this latter option, Staff recommends the Commission deny the present

request for temporary rates, or delay consideration of them until Rosebrook has a real rate filing proposal before the Commission that contains actual costs going forward.

Regardless of which option the

Commission takes, Staff believes that, because there will

likely be a substantial change from the initial rate

filing to what is actually processed before the

Commission, that the public be re-noticed.

With respect to the rate case, there are some other issues that Staff will flag for the Company and the Commission at this point. Rosebrook has entered into an agreement with Resort Waste, and Resort Waste is an affiliate, and that entity has been previously regulated by the Commission. This agreement between Rosebrook and Resort Waste provides operating and maintenance services — or, operation and maintenance services, using four recently hired employees. So, this is going to be another area that Staff will need to carefully investigate, to make sure that the Rosebrook customers/ratepayers are only paying a reasonable and necessary level of O&M expense for services provided under this agreement. So, there's one issue.

And, with respect to the Company's

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accounting, there's been past concern about accounting with the CIAC account. This is a dedicated account for capital improvements. Staff will be looking at that issue.
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Also, rate design, Staff will be looking at rate design issues. Rate design has been an issue in the past, as cited in Staff's December 14th letter. It cited the Commission's past Order 24,773, dated July 2007, and, at that point, it was brought to light that the Hotel had been permitted to use water from Rosebrook on an unmetered basis to make snow, that had -- and that the Hotel had also been charged under a expired special contract. Because of that past preference for the Hotel, Staff will be looking at making sure that the Hotel, because it is such a substantial user, is paying a reasonable amount of the revenue requirement.

Also, as contained in the order of notice, commercial customers using both -- or, 2-inch, 3-inch, and 8-inch mains presently pay the same volumetric rate as residential customers. Staff's not of an opinion that that is reasonable at this point.

MR. NAYLOR: Meters.

MS. BROWN: Oh, I'm sorry. Did I say

"mains"? I meant "meters". Thank you for that

correction.

As in all rate cases, Staff will be coordinating with the Commission's Audit Staff to do a complete audit of the Company's books and records. Also, as in prior rate cases, Staff will conduct a full discovery on whatever rate filing ultimately is in this docket.

There are other dockets that relate to this rate case. And, Staff would just like to touch upon those briefly. There's a stock transfer request, and that's been docketed as DW 12-299. Rosebrook has had a history of non-compliance with Commission rules and regulations, both under the previous ownership and current ownership, and that is a concern of Staff. I won't go into the specifics of the non-compliance. They are illustrated in -- or, detailed in Staff's December 14th letter. But compliance remains an issue, and Staff does want to address that with the Company.

Rosebrook has requested authority to transfer its stock. And, as Staff has put on the record, it recommends that the Commission delay action in that docket, until the issues of the affiliate contracts, O&M costs, and possible sanctions are resolved.

So, I'd like to circle back to the rate

case. And, Staff is proposing two options to the Commission: One, to reject the filing and have Rosebrook refile it, or direct the Company to substantially supplement the filing.

And, with that, Staff does look forward to discussing these issues with the Company in the tech session following this prehearing. Thank you.

MS. ROSS: Thank you. Given the fact that we, I believe, are scheduled to have a technical session following this prehearing conference, what I would suggest, since Staff is apparently requesting relief in the form of an oral motion, that the parties attempt to conduct some discussions in the technical session about how best to solve some of the management and staffing changes that have occurred, so that this case can move forward efficiently.

So, rather than trying to make a recommendation to the Commissioners on the two options that Staff has identified, one would be to reject the filing and the other would be to request an amended filing with a new test year, I would recommend the parties try to refine that recommendation into something that the Company can support or at least, if not, into one recommendation to the Commission, so that it isn't faced with trying to

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choose between two, without a lot of record of facts to
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       support those recommendations.
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                         Is that agreeable to the parties, that
       you could do a little further work?
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                         MR. ST. CYR: It is.
                         MS. BROWN: Yes, with Staff as well.
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       Thank you.
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                         MS. ROSS: Okay. Thank you. Are there
       any other procedural issues that need to be addressed this
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       morning, before we close this hearing?
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                         MR. ST. CYR: No.
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                         MS. ROSS:
                                    Okay. Thank you very much.
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                         MS. BROWN:
                                     Thank you.
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                         (Whereupon the prehearing conference
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                         ended at 10:22 a.m., and a technical
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                         session followed between the Company
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                         and PUC Staff.)
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